

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-01 INR-07 IO-13
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 PRS-01
SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05 DHA-02
CU-04 ERDA-05 /096 W
-----000833 122033Z /63

R 121709Z AUG 77
FM USMISSION NATO
TO SECSTATE WASHDC 5353
INFO AMEMBASSY BELGRADE
AMEMBASSY OSLO
AMEMBASSY STOCKHOLM
AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 01 OF 03 NATO 07766

BELGRADE ALSO FOR USDEL CSCE

E.O.11652: GDS
TAGS: CSCE, NATO, PARM, YO, SW
SUBJECT: CSCE/CBM'S: YUGOSLAV AND SWEDISH DRAFT
RESOLUTIONS ON CBM'S

REF: (A) STATE 175101, (B) NATO 5949, (C) STATE 188069
1. AT AUGUST 9-10 POLADS MEETING, UK DEL CALLED
ATTENTION TO A YUGOSLAVIAN DRAFT RESOLUTION ON CBM'S
(TRANSMITTED BELOW), WHICH HIS DELEGATION AT BELGRADE
HAD RECEIVED THROUGH INFORMAL CONTACTS. UK REP DID NOT
KNOW WHAT ITS STATUS WAS AMONG OTHER NNA'S BUT NOTED THE
OBVIOUS SIMILARITIES TO THE SWEDISH DRAFT RESOLUTION
(REF B). HIS AUTHORITIES UNDERSTOOD THAT MOST NNA'S NOW
DO NOT FAVOR A FOLLOW UP MEETING TO BELGRADE ON CBM'S,
EVEN THOUGH THE YUGOSLAV RESOLUTION INCLUDES A PROPOSAL
FOR A MILITARY EXPERTS GROUP MEETING ON CBM'S IN MAY
1978. HE MENTIONED AS WELL THAT THE AUSTRIANS WERE
CONSIDERING A PROPOSAL WHEREBY RELEVANT CSCE COUNTRIES
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WOULD UNDERTAKE TO INVITE OBSERVERS TO A MANEUVER AT
LEAST ONCE A YEAR, AND ALSO A PROPOSAL INVOLVING ON
SITE INSPECTION. HE HAD NO DETAILS.

2. DURING REVIEW OF SWEDISH DRAFT RESOLUTION (REF B),
POLADS GENERALLY AGREED WITH SPECIFIC US COMMENTS
(PARA 2 REF A).

- (A) FRG AND UK REP CONSIDERED SWEDISH LANGUAGE ON PRIOR NOTIFICATION OF SMALLER SCALE MILITARY MANEUVERS SO GENERAL THAT IT MIGHT BE BEST FOR SWEDES TO DROP IT ENTIRELY.

- (B) UK REP AGREED WITH US COMMENTS ON RELEVANCY OF NOTIFICATION OF SMALL-SCALE MANEUVERS CARRIED OUT CLOSE TO EACH OTHER IN TIME AND SPACE AND UNDER THE SAME OPERATIONAL COMMAND. IMS REP BELIEVED SUCH A PROPOSAL COULD PROMOTE UNPRODUCTIVE DEBATE ON WHICH MANEUVERS WERE CLOSE IN TIME AND SPACE AND WHICH COMMAND THEY WERE UNDER. WHILE SOME POLADS AGREED AND THOUGHT IT BEST FOR SWEDEN TO DROP THIS PROPOSAL, UK REP BELIEVED DISCUSSION AT BELGRADE MIGHT BE USEFUL TO AIR THE PROBLEM.

- (C) NETHERLANDS REP BELIEVED ALLIES SHOULD TAKE THE LINE THAT PROPOSAL ON OPENNESS ON MILITARY BUDGET SHOULD BE DEALT WITH IN THE UN CONTEXT RATHER THAN AT BELGRADE.

3. WE WILL DRAW ON REF C REGARDING PROPOSAL ON MILITARY BUDGET IN FUTURE POLADS DISCUSSION OF THIS ISSUE. AS NOTED PARA 1 REF B, NORWEGIAN REP PROVIDED THE SWEDISH RESOLUTION TO POLADS FOR INFORMAL REACTION FOLLOWING "OFF THE RECORD DISCUSSION" AND UNDERTOOK CONFIDENTIAL

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ONLY TO CONVEY ALLIED VIEWS TO THE SWEDES. NORWEGIANS WERE SOMEWHAT CONCERNED THAT SWEDES NOT BE EMBARRASSED BY ANY APPEARANCES OF FORMAL CONSULTATION WITH NATO ON THIS ISSUE, AND MAY BE HESITANT TO REPORT SWEDISH REACTIONS BACK TO POLADS FOR FURTHER DISCUSSION AS IN PARA 7 REF C. IN RESPONSE TO REPEATED QUERIES, NORWEGIAN REP INFORMED US PRIVATELY AUGUST 11 THAT NORWEGIANS HAVE INFORMALLY CONVEYED PRELIMINARY ALLIED REACTIONS TO THE SWEDES ON THEIR DRAFT RESOLUTION.

4. BEGIN TEXT OF YUGOSLAV DRAFT RESOLUTION DATED JULY 21: PROPOSAL RELATING TO THE DOCUMENT ON CONFIDENCE-BUILDING MEASURES AND CERTAIN ASPECTS OF SECURITY AND DISARMAMENT.

- THE PARTICIPATING STATES,

- DETERMINED TO MAKE FURTHER EFFORTS IN ORDER TO ACHIEVE THE AIMS SOUGHT BY THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE;

- MINDFUL OF THE COMPLEMENTARY NATURE OF THE

POLITICAL AND MILITARY ASPECTS OF EUROPEAN SECURITY;

- DETERMINED TO PROMOTE AND STRENGTHEN CONFIDENCE AND THUS TO CONTRIBUTE TO INCREASING STABILITY AND SECURITY IN EUROPE;
- RECOGNIZING THE POSITIVE EXPERIENCE GAINED IN THE IMPLEMENTATION OF CONFIDENCE-BUILDING MEASURES;
- TAKING INTO ACCOUNT THE PROVISIONS OF THE FINAL ACT STATING THAT THE EXPERIENCE GAINED COULD LEAD TO

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FURTHER DEVELOPING AND ENLARGING MEASURES AIMED AT
STRENGTHENING CONFIDENCE;

- HAVE ADOPTED THE FOLLOWING:

PRIOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES.

- THE EXPERIENCE GAINED BY PRIOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES HAS CONFIRMED IMPORTANCE OF THIS MEASURE IN DEVELOPING MUTUAL UNDERSTANDING AND CONFIDENCE.
- IN ORDER TO HAVE THIS CONFIDENCE-BUILDING MEASURE MORE EXTENSIVELY IMPLEMENTED, THE PARTICIPATING STATES RECOGNIZE THAT THE TERM "MAJOR MILITARY MANOEUVRES"

ALSO IMPLIES SMALLER-SCALE MILITARY MANOEUVRES WHICH ARE RELATED BOTH IN TIME AND SPACE AND WHICH ARE CONDUCTED UNDER THE SAME OPERATIONAL COMMAND.

- THEY ALSO CONSIDER THAT THE NOTIFICATION OF
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MAJOR NAVAL MANOEUVRES IN THE ADJOINING SEA AREA IN EUROPE COULD CONTRIBUTE TO MUTUAL UNDERSTANDING AND CONFIDENCE.
PRIOR NOTIFICATION OF SMALLER-SCALE MILITARY MANOEUVRES.

- THE EXPERIENCE GAINED HAS CONFIRMED THE IMPORTANCE OF THE NOTIFICATION OF SMALLER-SCALE MILITARY MANOEUVRES AS A CONTRIBUTION TO THE ACHIEVEMENT OF A COMMON GOAL OF STRENGTHENING CONFIDENCE, THE PARTICIPATING STATES CONSIDER THAT IT IS DESIRABLE TO CONTINUE AND FURTHER DEVELOP THE PRACTICE OF NOTIFYING SUCH MANOEUVRES.

EXCHANGE OF OBSERVERS.

- REAFFIRMING AGAIN THAT THE EXCHANGE OF OBSERVERS RESTS ON A VOLUNTARY AND BILATERAL BASIS, THE PARTICIPATING STATES CONSIDER THAT IN THE IMPLEMENTATION OF THIS MEASURE A MORE COMPREHENSIVE INFORMATION GIVEN TO OBSERVERS AS TO THE PURPOSES, SCOPE AND NATURE OF MANOEUVRES, WOULD FURTHER CONTRIBUTE TO THE ACCOMPLISHMENT OF A COMMON OBJECTIVE. MORE FAVOURABLE CONDITIONS EXTENDED TO OBSERVERS TO FOLLOW THE ACTIVITY OF BOTH UNITS AND COMMAND STAFFS, INCLUDING THE POSSIBILITIES AND FACILITIES FOR PERSONAL OBSERVATION OF THE EXERCISES WOULD CONTRIBUTE TO THIS END AS WELL.

PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS.

- IN CONFORMITY WITH THE RELEVANT PROVISION OF THE FINAL ACT AND THE EXPERIENCE GAINED IN THE IMPLEMENTATION OF CONFIDENCE-BUILDING MEASURES, THE PARTICIPATING STATES HAVE FURTHER CONSIDERED THE
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QUESTION OF THE PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS AND HAVE AGREED TO NOTIFY IN THE FUTURE THEIR MAJOR MILITARY MOVEMENTS TO OTHER PARTICIPATING STATES ACCORDING TO THE FOLLOWING PROVISIONS:

- NOTIFICATION WILL BE GIVEN OF MAJOR MILITARY MOVEMENTS EXCEEDING A TOTAL OF 10.000 TROOPS, OR A BRIGADE OF LAND FORCES, OR A SQUADRON OF AIRBORNE TROOPS, OR AN AMPHIBIOUS FLOTILLA. NOTIFICATION MAY ALSO BE GIVEN OF SMALLER-SCALE MOVEMENTS, ESPECIALLY TO THOSE PARTICIPATING STATES IN THE VICINITY OF WHOSE BORDER OR TERRITORIAL WATERS SUCH MOVEMENTS TAKE PLACE.

- IN NOTIFYING MILITARY MOVEMENTS OTHER PROVISIONS OF THE FINAL ACT RELATING TO THE PRIOR NOTIFICATION OF MAJOR, AND OTHER MILITARY MANOEUVRES, WILL MUTATIS MUTANDIS APPLY.

OTHER CONFIDENCE-BUILDING MEASURES

- THE PARTICIPATING STATES RECOGNIZE THAT GREATER OPENNESS WITH REGARD TO THEIR MILITARY BUDGETS, AS A SIGN OF GOODWILL AND WITH DUE RESPECT FOR THE RECIPROCITY, WOULD STRENGTHEN THEIR MUTUAL CONFIDENCE.

- BEARING IN MIND ALSO THE COMMON OBJECTIVES SET FORTH IN THE FINAL ACT, THE PARTICIPATING STATES WILL REFRAIN FROM ENGAGING IN MAJOR MILITARY ACTIVITIES OR ELSE WILL LIMIT THE FREQUENCY AND SCOPE OF SUCH ACTIVITIES LIABLE TO RISE TO MISTRUST OR MISUNDERSTANDING ESPECIALLY AT TIMES OF CRISIS AND IN REGIONS AFFECTED BY IT.

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GROUP OF MILITARY EXPERTS.

- MINDFUL OF THE PROVISIONS OF THE FINAL ACT
SUGGESTING NEW EFFORTS FOR DEVELOPING AND ENLARGING
CONFIDENCE-BUILDING MEASURES, AS WELL AS THE PROVISIONS
ON THE FOLLOW-UP TO THE CONFERENCE, THE PARTICIPATING
STATES HAVE AGREED TO SET UP A GROUP OF MILITARY
EXPERTS TO BE ENTRUSTED WITH THE TASK OF FURTHER
STUDYING CONFIDENCE-BUILDING MEASURES, AND IN
PARTICULAR.....AND TO PREPARE AND SUBMIT
TO THE GOVERNMENTS OF THE PARTICIPATING STATES
PROPOSALS TO THIS EFFECT.

- THE MODALITIES OF THE WORK OF THE MILITARY
EXPERTS GROUP WILL BE DEFINED BY ITS RULES OF
PROCEDURE, BASED UPON THE RULES OF PROCEDURE OF THE
CONFERENCE ON SECURITY AND COOPERATION IN EUROPE.

- THE FIRST MEETING OF THE GROUP OF EXPERTS
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WILL BE HELD AT ON MAY 1978.
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